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FOREWORD

Article 2 of the Constitution of Ireland

*It is the entitlement and birthright of every person born in the island of Ireland, which includes its islands and seas, to be part of the Irish Nation. That is also the entitlement of all persons otherwise qualified in accordance with law to be citizens of Ireland. Furthermore, the Irish nation cherishes its special affinity with people of Irish ancestry living abroad who share its cultural identity and heritage.*

Since the Irish Constitution was adopted in 1937, those in the North, the Irish living overseas and the Diaspora have been considered to be an integral part of the Irish Nation.

I am proud to be the first spokesperson for the Irish Overseas and the Diaspora in the history of the Oireachtas. Fianna Fáil is the first party to publish a policy specifically aimed at those Irish Overseas and those of Irish Heritage. This second edition includes new ideas and concepts after widespread consultation with the global Irish.

By addressing issues facing the Irish Overseas and Diaspora, as a country we will enhance the relationship between Ireland and the global Irish community.

The proposals in this paper are designed to greatly enhance the role that our government plays in fostering relationships, interacting with and supporting the global Irish community.

Key Proposals for the Irish Overseas & Diaspora:

- **Minister for the Irish Overseas and Diaspora:** Appoint a Minister for the Irish Overseas and Diaspora in an existing ministry who will engage with the global Irish community and represent their interest in Ireland.
- **Voting Rights:** Extend voting rights to citizens of the Irish Nation outside of the state, which will increase interest in Irish politics across the globe.
- **Diaspora Direct Investment:** Foster and develop trade links with the Irish Diaspora and encourage global citizens with Irish heritage to invest in their homeland.
- **Citizenship:** Expand the rights of Irish citizenship to the Irish Overseas and the Diaspora, which will allow the millions of citizens with Irish ancestry to reestablish their ties with their homeland and formally identify themselves as being of Irish Heritage.
- **Irish Card:** Introduce an Irish Card, which will provide various benefits for cardholders such as scholarships for international students and visa-free travel for business and tourism.
- **Honorary Consuls:** Appoint ‘Honorary Consuls’ across the globe as advocates of Ireland and the global Irish community.
- **Inter-Parliamentary Relations:** Forge relationships and open channels of communication with other governments whose nations have a strong Irish Diaspora presence.
- **Education:** Promote Irish educational institutes abroad by increasing access to third-level education in Ireland for passport holders, the Diaspora, and those with an affinity for Ireland.
- **Birthright Program:** Create an educational travel program that will bring young people with Irish heritage to Ireland to experience its culture, history, and environment.
- **Culture:** Increase support for Irish sport, music, dance and art overseas by encouraging Irish cultural initiatives to spread across the globe.
- **Tourism:** Promote tourism among the Diaspora by offering educational travel programs for adult Diaspora.

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1 Constitution of Ireland 1937 article 2
INTRODUCTION

There are approximately 70 million people of Irish heritage living overseas as well as 1.2 million Irish born citizens living overseas. The issues of the Diaspora are currently handled by the Irish Abroad unit in the Department of Foreign Affairs and Trade. The Irish Constitution states that:

“...the Irish nation cherishes its special affinity with people of Irish ancestry living abroad who share its cultural identity and heritage”,

Therefore, Fianna Fáil is calling for the appointment of a Minister for the Irish Overseas and Diaspora. In this second policy document, we also propose a number of other initiatives regarding the Irish Diaspora, the Irish Overseas and the Irish in the North of Ireland.

The necessity of the appointment of a Minister for the Irish Overseas and Diaspora can be seen in a number of statistics regarding the size of the global Irish community.

- **Historically For every 2 persons born in Ireland today, 1 emigrated.**
- Between 1842 and 1920 the Irish population decreased from 8.2 million to 4.2 million with approximately 3 million people emigrating from Ireland.
- Significant waves of emigration in the 1950s and 1980’s
- 177,900 Irish emigrants between 2006 and 2012
- 29% increase in number of Irish emigrants every year from 15,300 in 2006 to 46,500 in 2012

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Senator Mark Daly
Spokesperson for the Irish Overseas and Diaspora

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As displayed by the graphs, significant numbers of Irish citizens have been emigrating for the past three centuries, and while net emigration consistently decreased during the latter part of the 20th century, there has been a sharp increase in emigration over the last 7 years. As a result, Ireland has a diaspora of more than 70 million people and at least 1.2 million Irish born citizens living overseas. If the Irish nation truly “cherishes its special affinity with people of Irish ancestry living abroad who share its cultural identity and heritage”, then now is the time to appoint a Minister for the Irish Overseas and Diaspora.
CONSULTATION AND THANKS

This document is the result of an intensive consultation process. We are grateful for the experience, expertise and ideas shared with us by individuals and organisations that are currently doing excellent work in the field of engaging with the Irish Overseas and Diaspora.

On the 7th and 8th of October 2011, the Fianna Fáil Led Government hosted the first Global Irish Economic Forum in Dublin. Ideas from that forum have been incorporated into this document.

On the 14th and 15th of May 2013, Senator Mark Daly attended the European Strand of the Global Diaspora Forum hosted by the Irish International Diaspora Centre Trust. Speakers included Kingsley Aikins—CEO of Diaspora Matters, Kathleen Newland—Co-Founder of Migration Policy Institute, Gidi Mark—CEO of Taglit-Birthright Israel, Tim O’Connor—Chairperson of The Gathering Ireland 2013, Itayi Viriri—International Organisation for Migration and many more. Ideas from that forum have been incorporated into this document as well.

Special thanks to Kingsley Aikins, CEO of Diaspora Matters, for all of his input and contributions to this document.

Special thanks to Greg Malloy, Grace Coyle, Tara O’Beirne, Leanne Connell, Siona Cahill, Jack Lahart, Anne Daly, Hayley Evans, Brendan Bell and Ariella Steinhorn for all of their contributions to this policy paper.

Also for his assistance and advice in composing this document I wish to acknowledge former Minister for Foreign Affairs Mr Dermot Ahern.
MINISTER FOR THE IRISH OVERSEAS AND DIASPORA

Fianna Fáil is calling for the appointment of a Minister for the Irish Overseas and Diaspora as part of the Department of Foreign Affairs and Trade with the intention of promoting the affinity those of Irish heritage have for Ireland. This Minister would protect and promote the rights of the Diaspora and the Irish living overseas as well as stimulate economic, educational and cultural interaction between Ireland and the global Irish community.

While many government departments have some engagement with the global Irish community to a degree, there is currently no dedicated central Minister with the capacity to coordinate policy and action.

The current government section dealing with the Irish Overseas and Diaspora is the Irish Abroad Unit which is a small subsection within the Department of Foreign Affairs and Trade. While they work hard to maintain and strengthen links with Irish communities abroad, it is a growing trend around the world for countries to appoint a Minister specifically for handling their diaspora.⁵ According to a review conducted in 2010 by the International Organization for Migration and the Migration Policy Institute, there are 43 countries with either Ministry-Level or Subministry-Level Diaspora Institutions and “more than 400 institutions in 56 countries that are directly engaging diasporas though various programs and policies. Of these institutions, 77 were created specifically to engage diasporas on a formal basis.”⁶

At 70 million strong, Ireland has one of the largest Diasporas in the world. Therefore, we would appoint a Minister for the Irish Overseas and Diaspora with responsibility for developing and maintaining links with the Diaspora. This Minister would be appointed with the purpose of fostering a mutually beneficial relationship between Ireland and the global Irish community. The Minister for the Irish Overseas and Diaspora would be placed in charge of the Irish Abroad Unit of the Department of Foreign Affairs and would receive the government funding specifically allocated for the Emigrant Support Programme which was €10,199,249 in 2012. The Minister for the Irish Overseas and Diaspora will be responsible for:

- The work of the Irish Abroad and Global Irish Network Unit and the Promoting Ireland Abroad Division within the Department of Foreign Affairs
- Communicating and coordinating with government departments on matters concerning the Irish Overseas and Diaspora
- Providing aid and assistance to the Irish overseas and Diaspora directly affected by any major disaster
- Offering assistance to the Irish overseas, particularly the youth of Ireland, who have emigrated in recent years
- Creating and regulating a registry containing the Irish Overseas, Irish Diaspora and Irish organisations in every country, state, city and province with an Irish presence to allow for two way communication between those at home and the global Irish community

⁵ “Irish Government Support for Irish Communities Abroad.” Department of Foreign Affairs and Trade. 15 Jan 2013.
• Assisting the more than 100,000 “Forgotten Irish” living in Britain
• Facilitating substantial economic development through direct foreign investment, trade, the selling of diaspora bonds and philanthropy
• Developing and sustaining trustworthy networks between countries with the intention of encouraging global collaboration
• Convert “brain drain” into “brain gain” and brain circulation
• Creating a two-way flow of capital in which both Ireland and the diasporas’ resident countries benefit financially, politically, technologically and culturally
• Spearheading educational, cultural, and tourism programs for Diaspora
• Enhancing Ireland’s “Nation Brand” which will encourage Diaspora to return to Ireland, and make the Irish overseas and Diaspora proud to be a part of the global Irish community

Some examples of other countries’ diaspora strategies are outlined in this paper which highlights different approaches.

India

One country which has created a successful Diaspora Ministry is India. The Ministry of Overseas Indian Affairs was established in 2004 with a focus on developing networks with and amongst Overseas Indians with the intent of building partnership with the Diaspora. As a collective Ministry, their mission is to establish a vibrant Institutional framework based on three value propositions:

• Through multi skilled market driven entities by the Ministry and managed by knowledge partners.
• Policy coherence in strategic engagement with Overseas Indians.
• Enlisting the States as partners in emigration management and Overseas Indian related initiatives

Their Ministry is divided into four separate sections:
- Diaspora Services
- Emigration Services
- Financial Services
- Management Services

MINISTER OF OVERSEAS INDIAN AFFAIRS VAYALAR RAVI

Together these divisions are able to create programs intended to proactively engage with Overseas Indians to meaningfully serve India.\textsuperscript{11} India particularly focuses on creating programs which target the youth Diaspora such as Know India. Know India "is a three-week internship to promote social, economic and cultural awareness of India among the second and subsequent generations of emigrants. Another initiative, the Scholarship Program for Diaspora Children, is designed to assist emigrants in enrolling their children in Indian institutions of higher education. Other activities range from hosting an annual diaspora conference to facilitating diaspora investments.\textsuperscript{12}

India’s Ministry of Overseas Indian Affairs is a model for Ireland to emulate. Since India established their Diaspora Ministry in 2004, they have actively engaged their diaspora in many initiatives and programs which could easily be replicated by introducing a Minister for the Irish Overseas and Diaspora. India clearly felt that the establishment of a Diaspora Ministry was a necessity and India has an estimated diaspora of 25 million.

**Lebanon**

In 2000, Lebanon established the Ministry of Foreign Affairs and Emigrants to engage their diaspora. Lebanon has an estimated diaspora between 15 and 20 million.\textsuperscript{13}

**Philippines**

The Philippines have three separate offices devoted to dealing specifically with their diaspora, the Overseas Workers Welfare Administration, the Philippine Overseas Employment Administration and the Office of the Undersecretary for Migrant Workers’ Affairs. The Philippines have an estimated diaspora of 11.3 million.\textsuperscript{14}  

**Israel**

Israel has a Ministry of Public Diplomacy and the Diaspora, established in March 2009, which has now had its responsibilities transferred to a division directly under the Ministry of Foreign Affairs. Israel’s diaspora is currently estimated at 10 million.\textsuperscript{15}

\textsuperscript{13} “The Lebanese Diaspora: A Tale of Two Traders: Business People from Lebanon Fare Better Abroad than at Home.” Economist. 16 Mar 2013. Print.
Armenia

Armenia’s Ministry of Diaspora was established in October of 2008. Armenia has an estimated diaspora of 6 million.\(^{16}\)

All of these countries have some form of specific government department devoted specifically to their diaspora. With approximately 70 million Irish Diaspora worldwide, the appointment of a Minister for the Irish Overseas and Diaspora is an absolutely essential investment for the future of Ireland and the global Irish community. (See below for a complete list of countries with a Ministry or Subministry-Level Diaspora Institution).

### Size of Diaspora per Country (in Millions)

<table>
<thead>
<tr>
<th>Country</th>
<th>Diaspora (in Millions)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Ireland</td>
<td>70</td>
</tr>
<tr>
<td>India</td>
<td>20</td>
</tr>
<tr>
<td>Lebanon</td>
<td>10</td>
</tr>
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<td>Philippines</td>
<td>10</td>
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<tr>
<td>Israel</td>
<td>5</td>
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<td>Armenia</td>
<td>2</td>
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<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>Armenia*</td>
<td>Ministry of Diaspora</td>
<td>870,200</td>
<td>28.2</td>
<td>Russian Federation</td>
</tr>
<tr>
<td>Algeria</td>
<td>Ministry of National Solidarity, Family and the National Community Abroad</td>
<td>1,211,100</td>
<td>3.4</td>
<td>France</td>
</tr>
<tr>
<td>Azerbaijan*</td>
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<td>1,432,600</td>
<td>16</td>
<td>Russian Federation</td>
</tr>
<tr>
<td>Bangladesh*</td>
<td>Ministry of Expatriates’ Welfare and Overseas Employment</td>
<td>5,380,200</td>
<td>3.3</td>
<td>India</td>
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<tr>
<td>Benin</td>
<td>Ministry of Foreign Affairs, African Integration, the Francophone Community,</td>
<td>513,600</td>
<td>5.8</td>
<td>Nigeria</td>
</tr>
<tr>
<td></td>
<td>and the Beninese Abroad</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Comoros</td>
<td>Ministry of External Relations and Cooperation of the Diaspora</td>
<td>38,600</td>
<td>5.6</td>
<td>France</td>
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<tr>
<td>Dominica</td>
<td>Ministry of Trade, Industry, Consumer and Diaspora Affairs</td>
<td>69,300</td>
<td>104.1%**</td>
<td>United States</td>
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<tr>
<td>Georgia*</td>
<td>State Ministry for Diaspora Issues</td>
<td>1,057,700</td>
<td>25.1</td>
<td>Russian Federation</td>
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<tr>
<td>Haiti*</td>
<td>Ministry of Haitians Living Abroad</td>
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<td>United States</td>
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<td>India*</td>
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<td>Iraq</td>
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<td>Israel</td>
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<td>West Bank and Gaza</td>
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<td>Lebanon</td>
<td>Ministry of Foreign Affairs and Emigrants</td>
<td>664,100</td>
<td>15.6</td>
<td>United States</td>
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<td>Former Yugoslav Republic of Macedonia*</td>
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<td>447,100</td>
<td>21.9</td>
<td>Italy</td>
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<td>Mali</td>
<td>Ministry of Malians Abroad and African Integration</td>
<td>1,012,700</td>
<td>7.6</td>
<td>Côte d’Ivoire</td>
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<tr>
<td>Country</td>
<td>Ministry Dedicated to Diaspora</td>
<td>Number of Emigrants</td>
<td>Percentage of Population</td>
<td>Destination</td>
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<tr>
<td>Morocco*</td>
<td>Ministry Charged with the Moroccan Community residing abroad</td>
<td>3,106,600</td>
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<td>Niger</td>
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<td>386,900</td>
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<td>Nigeria</td>
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<td>Pakistan*</td>
<td>Ministry of Overseas Pakistanis</td>
<td>4,677,000</td>
<td>2.5</td>
<td>India</td>
</tr>
<tr>
<td>Senegal*</td>
<td>Ministry of Senegalese Abroad</td>
<td>632,200</td>
<td>4.9</td>
<td>Gambia</td>
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<tr>
<td>Serbia</td>
<td>Ministry of Religion and Diaspora</td>
<td>196,000</td>
<td>2</td>
<td>Austria</td>
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<tr>
<td>Slovenia</td>
<td>Government’s Office for Slovenians Abroad</td>
<td>132,000</td>
<td>6.5</td>
<td>Germany</td>
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<tr>
<td>Somalia</td>
<td>Ministry for Diaspora and Community Affairs</td>
<td>812,700</td>
<td>8.7</td>
<td>Ethiopia</td>
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<td>Sri Lanka*</td>
<td>Ministry of Foreign Employment Promotion and Welfare</td>
<td>1,847,500</td>
<td>9.1</td>
<td>Saudi Arabia</td>
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<tr>
<td>Syrian Arab Republic</td>
<td>Ministry of Foreign Affairs and Expatriates</td>
<td>944,600</td>
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<td>Jordan</td>
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<tr>
<td>Tunisia</td>
<td>Ministry of Social Affairs, Solidarity, and Tunisians Abroad</td>
<td>651,600</td>
<td>6.3</td>
<td>France</td>
</tr>
</tbody>
</table>

*Ministry dedicated to Diaspora

** According to the World Bank, the stock of emigrants as percentage of population is defined as the ratio of emigrants of a country to the population – not the sum of population and migrants. Because of this definition, this ratio may exceed 100 percent in certain cases.

Sources: MPI-IOM Questionnaire, Part I, 2011 for Armenia, Azerbaijan, Benin, Comoros, India, Iraq, Israel, the former Yugoslav Republic of Macedonia, and Slovenia; with author research for the remaining countries; for data on emigrants and their destinations, see World Bank, Migration and Remittances Factbook 2011 (Washington, DC: World Bank, 2011)

*Ministry dedicated to Diaspora

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Sources: MPI-IOM Questionnaire, Part I, 2011 for Armenia, Azerbaijan, Benin, Comoros, India, Iraq, Israel, the former Yugoslav Republic of Macedonia, and Slovenia; with author research for the remaining countries; for data on emigrants and their destinations, see World Bank, Migration and Remittances Factbook 2011 (Washington, DC: World Bank, 2011)
## Countries with Subministry-Level Diaspora Institutions

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</thead>
<tbody>
<tr>
<td>Albania</td>
<td>Ministry of Foreign Affairs, Diaspora Department</td>
<td>1,438,300</td>
<td>45.4</td>
<td>Greece</td>
</tr>
<tr>
<td>Brazil</td>
<td>Ministry of Foreign Affairs, Undersecretary General for Brazilian Communities Abroad</td>
<td>1,367,100</td>
<td>0.7</td>
<td>United States</td>
</tr>
<tr>
<td>Bosnia and Herzegovina</td>
<td>Ministry of Human Rights and Refugees, Department of Diaspora</td>
<td>1,461,000</td>
<td>38.9</td>
<td>Croatia</td>
</tr>
<tr>
<td>Burundi</td>
<td>Ministry of Foreign Affairs, Directorate of Diaspora</td>
<td>356,000</td>
<td>4.2</td>
<td>United Republic of Tanzania</td>
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<tr>
<td>Chile</td>
<td>Ministry of Foreign Affairs, General Office for Consular and Immigration services; Office for Chileans Abroad. Ministry of the Interior and Public Security, Department of Immigration and Migration</td>
<td>633,600</td>
<td>3.7</td>
<td>Argentina</td>
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<tr>
<td>Egypt</td>
<td>Ministry of Manpower and Emigration, Emigration Sector</td>
<td>3,739,100</td>
<td>4.4</td>
<td>Saudi Arabia</td>
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<td>El Salvador</td>
<td>Ministry of Foreign Affairs, Vice Ministry for Salvadorans Abroad</td>
<td>1,269,100</td>
<td>20.5</td>
<td>United States</td>
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<td>Ethiopia</td>
<td>Ministry of Foreign Affairs, Diaspora Affairs Directorate General; Ministry of Capacity Building, Diaspora Coordinating Office</td>
<td>620,100</td>
<td>0.7</td>
<td>Sudan</td>
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<tr>
<td>Eritrea</td>
<td>Ministry of Foreign Affairs, Department of Eritreans Abroad</td>
<td>941,200</td>
<td>18</td>
<td>Sudan</td>
</tr>
<tr>
<td>Germany</td>
<td>German Technical Cooperation, Sector Project on Migration and Development</td>
<td>3,540,600</td>
<td>4.3</td>
<td>United States</td>
</tr>
<tr>
<td>Ghana</td>
<td>Ministry of Interior, National Migration Unit</td>
<td>824,900</td>
<td>3.4</td>
<td>Nigeria</td>
</tr>
<tr>
<td>Mexico</td>
<td>Secretariat of Foreign Affairs, Subsecretariat for North America; Institute for Mexicans Abroad</td>
<td>11,859,200</td>
<td>10.7</td>
<td>United States</td>
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<td>Netherlandes</td>
<td>Ministry of Foreign Affairs, International Migration and Development Division</td>
<td>993,400</td>
<td>6</td>
<td>Germany</td>
</tr>
<tr>
<td>Peru</td>
<td>Ministry of Foreign Affairs, Undersecretary for Peruvians Abroad</td>
<td>1,090,800</td>
<td>3.7</td>
<td>United States</td>
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<tr>
<td>Philippines</td>
<td>Department of Labor, Overseas Workers Welfare Administration; Department of Labor, Philippine Overseas and Employment</td>
<td>4,275,200</td>
<td>4.6</td>
<td>United States</td>
</tr>
<tr>
<td>Country</td>
<td>Department or Division</td>
<td>Number of Migrants</td>
<td>Percentage</td>
<td>Host Country</td>
</tr>
<tr>
<td>-----------------</td>
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<td>------------</td>
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</tr>
<tr>
<td>Romania</td>
<td>Ministry of Foreign Affairs, Department for Relations with the Romanians Abroad</td>
<td>2,769,400</td>
<td>13.1</td>
<td>Italy</td>
</tr>
<tr>
<td>Uruguay</td>
<td>Ministry of Foreign Affairs, Directorate General for Consular Affairs and Expatriate Ties</td>
<td>353,400</td>
<td>10.5</td>
<td>Argentina</td>
</tr>
</tbody>
</table>

Footnote 19

Responsibilities of the Minister

The Minister for the Irish Overseas and Diaspora will have a number of responsibilities when it comes to engaging with the Irish Overseas and Diaspora. The Minister’s primary role will be to open a two-way communication between Ireland and the Irish Overseas and Diaspora. This communication is significant because the Diaspora are a national asset and by engaging and interacting with them, the Minister can facilitate global collaboration, improve Ireland’s nation brand, increase Ireland’s soft power and stimulate two-way flow between Ireland and the Diaspora.

National Asset

We agree with Kingsley Aikins, author of Why Diaspora Matters, when he says that the diaspora are a national asset. He has also identified the concept of ‘Diaspora Capital’, which refers to the resources available to a country, region, city, organisation or place and is made up of people, networks, financial resources, ideas, attitudes and concerns of those with a shared interest in, or affinity with, their home or ancestral country.

In the past, when highly skilled people emigrated to other countries, it was considered ‘brain drain’, but in the modern world of technology and international networking, brain drain can be converted into ‘brain gain’. The Irish Diaspora are a national asset because there are millions of intelligent, talented, successful people of Irish heritage living around the world who still feel very passionate about their Irish roots. Therefore it is absolutely essential for Ireland to engage the Irish Diaspora and to foster meaningful relationships with them.

Global Collaboration

When the Irish Overseas and Diaspora are successful and make connections in their resident country, Ireland is presented with an excellent opportunity for international networking and global collaboration. When Ireland is able to engage significant numbers of influential diaspora, we are suddenly presented with a trustworthy network of successful people who are truly concerned with the welfare of Ireland and the Irish people. These diaspora networks also present Ireland with numerous ‘natural ambassadors’ to the resident countries of the Irish Diaspora, making the Diaspora an asset on not just a commercial level but also on a diplomatic level. The identification and engagement of successful Irish Diaspora around the world will lead to the foundation of a global network in which both Ireland and the resident country of the Irish Diaspora will benefit.

Nation Branding

Nation Branding is described by Gyorgy Szondi, author of *Public Diplomacy and Nation Branding: Conceptual Similarities and Differences*, as “The strategic self-presentation of a country with the aim of creating reputational capital through economic, political and social interest promotion at home and abroad.” But according to Kingsley Aikins, “National images are not a function of advertising campaigns and are not created through communications, nor can they be altered by communications. Images are earned rather than manufactured by creative ad agencies”. Therefore, the best way to increase the Irish image or ‘brand’ around the world is to make use of the Irish Diaspora. When we engage the Diaspora and interact favourably with them, we earn their trust. When we earn their trust, they speak highly of their Irish roots, and as a result, Ireland’s total nation brand increases in the eyes of the resident countries of the Irish diaspora. The stronger Ireland’s nation brand is, the more ‘soft power’ Ireland has.

Soft Power

Soft power or ‘smart power’ as it is referred to in the United States is a term coined by Harvard professor Joseph Nye which refers to the ability to achieve your desired goals through attraction rather than coercion. It arises from a country’s culture, political ideals and policies. The stronger the Irish image is around the world, the more ‘soft power’ Ireland possesses. As mentioned in *Nation Branding*, the best way to improve Ireland’s global image and thus increase Ireland’s ‘soft power’, is to actively engage the Irish Diaspora around the world. The Minister for Irish Overseas and Diaspora will focus on fostering trusting and meaningful relationships with the Diaspora, and as a result Ireland’s soft power will increase. Soft power leads other countries to desire to do business with Ireland, and consequently, soft power leads to an increase in revenue and two-way flow.

Two-Way Flow

When both Ireland and the resident country of the diaspora are both benefitting, it is referred to as two-way flow. This flow can take shape in many forms such as human, financial, political, social, cultural, and intellectual. By engaging our diaspora, we can significantly increase this “flow” of all forms of capital. A financial flow of capital can be accomplished by selling Diaspora Bonds, Irish Credit Cards, Diaspora Direct Investment and Philanthropy.
Irish Overseas and Diaspora Registry

Fianna Fáil would like to establish a comprehensive and properly maintained registry of our Diaspora and the Irish overseas which would be used to establish a continuous two-way communication with the Diaspora and the Irish overseas. The registry would have a structured list of all organisations associated with Ireland, the Irish overseas and the Irish Diaspora. The registry would be maintained by the Minister for the Irish Overseas and Diaspora with the primary purpose of engaging with the Diaspora.

Crowd Funding

Crowd Funding as a form of philanthropy in which a collective group of people pool their money together in order to fund a project in which they all have a mutual interest. Crowd Funding has already begun in Ireland with organisations such as iFund and Fund it. According to Fund it’s Twitter Page, in their first 22 months, they have successfully funded 350 projects by over 25,000 pledges.24 Fianna Fáil would like to expand Crowd Funding to the global stage by using the Irish Overseas and Diaspora Registry in order to encourage Diaspora from around the world to invest in projects of which they are personally interested. We will accomplish this by first dividing projects into counties and then within the counties, we will divide the projects into different areas of interest. By offering a systemised, accessible list of projects, the Diaspora will be more willing to invest in philanthropic projects.

The Ireland Funds

The Ireland Funds has proven to be one of the most successful philanthropic diaspora-related networks in the world. The Ireland Funds have built a global reach since 1976 that now places their network in 12 countries, and have raised over $450 million for more than 1,500 outstanding organisations.

The philanthropic network supports worthy causes in Ireland and around the world, and has proven to be a valuable asset in connecting people through a dedication to supporting programs of peace and reconciliation, arts and culture, and education and community development throughout the island of Ireland.

The Minister for the Irish Overseas and Diaspora would reach out and support the efforts and connections made through the Ireland Funds in support of Irish People away from home and build further upon its growing success as an organisation of the Irish Diaspora.

Presidential Distinguished Service Award

We welcome the introduction of the Irish Presidential Distinguished Service Award, which seeks to provide recognition by the Irish State for persons living abroad, primarily Irish Citizens, those entitled to Irish Citizenship and those of Irish Descent, who have made a distinguished service to Ireland and/or Irish Communities abroad. The award is intended as a formal recognition of the on-going efforts of Irish Abroad who have actively contributed to Ireland, its international reputation, as well as those who have a record of sustained support.

24 Fund it. Twitter. 4 July 2013. https://twitter.com/Fund_it
and engagement with Ireland and Irish Communities for a minimum period of five years. Those recently recognised with a Presidential Award include the late Mr. Jim Stynes (Australia) Mr. Chuck Feeney (United States) and Ms. Sally Mulready (Great Britain).

The awards are divided into 5 Categories:

1. Irish Community Support
2. Arts, Culture and Sport
3. Charitable Works
4. Business and Education
5. Peace, Reconciliation and Development

Recognition of Philanthropists

In order to express gratitude for the generosity of the Irish Diaspora who are willing to invest in philanthropic projects involving Ireland as well as to encourage future Diaspora philanthropy, we propose that philanthropists working for the benefit of Ireland be presented with a Certificate of Irish Heritage as acknowledgement of their on-going work.

Connectivity

The Minister for the Irish Overseas and Diaspora will also be in charge of communicating and working constructively with other government departments both in Ireland and around the world. As important as the two-way communication between Ireland and the Irish Diaspora is the communication between the Minister for the Irish Overseas and Diaspora and the rest of the Irish government. Without support from other sections of the government, it will be difficult to properly assist the Irish Overseas and Diaspora. It will also be difficult to assist the Irish Overseas and Diaspora if the Minister does not have an open dialogue with the governments of the resident countries of the Diaspora. Therefore, one of the primary responsibilities of the Minister for the Irish Overseas and Diaspora will be to interact with the heads of other Irish government departments as well as the heads of Ministries around the world.

There are a number of current issues involving cooperation with foreign governments which the Minister for the Irish Overseas and Diaspora would be responsible for:

- ‘Forgotten Irish’: The ‘Forgotten Irish’ are Irish emigrants who moved to Britain in the latter half of the twentieth century to find work and send remittances home to their families. There are an estimated 100,000 ‘Forgotten Irish’ living in Britain today with varying levels of need, ranging from homelessness and deprivation to social exclusion,
or simply crippling loneliness. The Ireland Fund are currently funding a philanthropic project targeted at helping the ‘Forgotten Irish’.25

- **Irish Visas for Australia, New Zealand and Canada:** The Minister for the Irish Overseas and Diaspora will work with the governments of Australia, New Zealand and Canada in order to ensure that Ireland receives a sufficient number of work visas for Irish citizens wishing to emigrate to these countries.

- **Driver’s Licences for Irish Citizens in Canada:** The Minister for the Irish Overseas and Diaspora will work with the Canadian Government in order to arrange a reciprocal agreement which will allow for the official recognition of Irish driver’s licenses in Canada as well as recognition of Canadian licenses in Ireland.

- **Undocumented Irish in the United States:** The Minister for the Irish Overseas and Diaspora will work with the United States Government on Immigration Reform in order to acquire visas for the more than 50,000 undocumented Irish citizens currently living in the United States.

**Disaster Relief**

In the event of a major disaster abroad, the Minister for the Irish Overseas and Diaspora will be able to provide assistance to all Irish citizens and Diaspora directly affected by the disaster. A portion of the Minister’s budget will be allocated specifically for disaster relief and aid for Irish citizens and Diaspora abroad. The Minister will also be able to use the registry as a forum for encouraging Irish overseas and Diaspora to offer assistance to Irish overseas and Diaspora who have been directly affected by a major disaster abroad.

**Inter-Parliamentary Relations**

The British-Irish Inter-Parliamentary Body was established as a part of the Good Friday Agreement, and has since been essential to furthering constructive dialogue between Ireland and England. The Houses of Parliament and the Houses of Oireachtas have increased understanding of their respective nation’s goals and policy aims through bi-annual plenary sessions that cover topics ranging from sovereign matters and European affairs to economic stability and environmental protection. Fianna Fail believes that Ireland should replicate this model of inter-parliamentary relations with the United States, where there are 40 million Irish Americans. The Irish government must cultivate its relationship with the United States by

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encouraging bi-partisan discussions with Members of Congress on issues such as trade and immigration reform. In addition to strengthening relations with the United States, the Irish government should reach out to other nations that have a strong Irish presence.

VOTING RIGHTS

Article 2

It is the entitlement and birthright of every person born in the island of Ireland, which includes its islands and seas, to be part of the Irish Nation. That is also the entitlement of all persons otherwise qualified in accordance with law to be citizens of Ireland. Furthermore, the Irish nation cherishes its special affinity with people of Irish ancestry living abroad who share its cultural identity and heritage.26

Article 3

1. It is the firm will of the Irish Nation, in harmony and friendship, to unite all the people who share the territory of the island of Ireland, in all the diversity of their identities and traditions, recognising that a united Ireland shall be brought about only by peaceful means with the consent of a majority of the people, democratically expressed, in both jurisdictions in the island. Until then, the laws enacted by the Parliament established by this Constitution shall have the like area and extent of application as the laws enacted by the Parliament that existed immediately before the coming into operation of this Constitution.

2. Institutions with executive powers and functions that are shared between those jurisdictions may be established by their respective responsible authorities for stated purposes and may exercise powers and functions in respect of all or any part of the island.27

By virtue of Articles 2 and 3 of the Constitution anyone of the 1.8 million people born in the North of Ireland are entitled to Irish citizenship, yet they are not allowed to vote in any Irish election. The 1.2 million Irish born citizens living overseas are also not allowed to vote.28

Ireland continues to disenfranchise people who by virtue of article 2 and 3 of our constitution are either Irish citizens or are entitled to be citizens.29

Most countries extend the right to vote to all of their citizens living abroad but usually with a few stipulations such as:

- The United States, Italy, Portugal, Canada, Spain and the United Kingdom allow citizens living abroad to cast an absentee vote in the mail.

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26 Constitution of Ireland 1937 article 2
27 Constitution of Ireland 1937 article 3
• Poland, Japan, Russia, Sweden, France, Lithuania, Ukraine, Venezuela, Spain, the Dominican Republic, Colombia and Peru allow citizens living abroad to vote at embassies and consulates in their resident country.
• France, Colombia, Algeria, Italy, Portugal, Croatia and Cape Verde reserve separate representation for their citizens living abroad in their national legislatures.
• Canada, New Zealand, the United Kingdom and Germany allow citizens living abroad to vote for a certain number of years before their eligibility expires if they do not return home. New Zealand grants 3 years while the UK grants 15 years.
• Israel, Slovakia, Taiwan and El Salvador will allow citizens living abroad to vote but only if they return home to cast their vote.
• The Philippines will allow their citizens living abroad to vote but only if they legally declare their intention to return home permanently within three years.  
• (See below for a list of all countries with External Voting Provisions)

Only four out of the 33 members in the Council of Europe—Malta, Cyprus, Greece and Ireland—do not afford their citizens living abroad the right to participate in elections at home. Over 115 of the 196 nations in the world have enfranchised their citizens living abroad. Ireland is at a point in time when we must fulfil the democratic aspirations of all of our citizens. As a first step we must allow all Irish citizens the right to vote in our presidential elections including Irish citizens in the North of Ireland.

Secondly, we should follow the example of our European colleagues and allow citizens living abroad some form of parliamentary representation. Portugal, for example, where 20% of the electorate live overseas, allows its citizens living abroad to vote in the Assembly of the Republic elections. However, these voters are confined to voting for just 4 of the 230 seats. In the French Senate there are 12 senators elected to represent French nationals living abroad. In an Irish context a reformed Irish Senate is one possible and practicable option that would ensure that Irish citizens who live abroad and in the North of Ireland have a voice in Leinster House.

• 184 years after Daniel O’Connell, the Great Emancipator, secured the right to vote for Catholics
• 95 years after the franchise was extended to women
• 45 years after nationalists marched in Derry for ‘One Man One Vote’

Ireland must not continue to disenfranchise millions of people who are entitled to be citizens.  

Constitutional Convention

In September 2013, the Convention on the Constitution voted in favour of recommending the extension of voting rights in Presidential elections to Irish citizens living overseas and in the North of Ireland. This is an important step in granting the right to vote -- the fundamental cornerstone of any democracy -- to individuals with Irish heritage or significant ties to Ireland.

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FOOTNOTE 35
ECONOMIC DEVELOPMENT

Global Irish Economic Forum

On September 18-20, 2009, the Fianna Fáil led Government hosted the Global Irish Economic Forum in Dublin. The Forum was organised in order to address 3 main concerns regarding economic development and the Diaspora:

• Engage fully with the Irish Diaspora in developing Ireland’s global business and trade relations
• Discuss face-to-face the Government’s priorities for economic renewal with key members of the international business community;
• Strengthen ties with the Irish Diaspora as a key part of the Government’s efforts to restore Ireland’s international reputation abroad32

The Forum was a huge success, and has resulted in a second in 2011 and a third in 2013.

Foreign Direct Investment

The Minister for the Irish Overseas and Diaspora will be able to assist in attracting Foreign Direct Investment. The Minister will also be responsible for engaging foreign governments in order to facilitate Foreign and Diaspora Direct Investment.

Diaspora Direct Investment

Diaspora Direct Investment is a major form of capital flow for the economic development of a large number of countries. According to Nielsen and Riddle, “Some diaspora members are interested in investing in their homeland because they expect a financial return; others are driven by the possibility of social recognition from within their diaspora communities and organizations. The investment interest of other diaspora members may be motivated by the potential emotional satisfaction they will receive when investing in their homelands”.33 As Nielsen and Riddle acknowledge, the motivations for diaspora direct investment are vast, but the end result is what matters. It must be a priority of ours to engage the diaspora and encourage them to want to invest in the economic development of Ireland.

ConnectIreland

ConnectIreland is an innovative organisation which creates new jobs in Ireland. Their mission is to attract foreign companies that are expanding internationally to Ireland through ordinary people – creating jobs and securing the future of the Irish economy. The Irish Government then financially rewards those that attract new, sustainable jobs into Ireland. Innovations such as ConnectIreland should be encouraged as part of Ireland’s Foreign Direct Investment and Diaspora Direct Investment.

ChileGlobal

ChileGlobal is an excellent example of the type of organization which our registry would use to engage diaspora. ChileGlobal is a network of successful Chilean entrepreneurs and executives living and working abroad, with the aim of mitigating the effects of the ‘brain drain’ by linking them to businesses and entrepreneurs in Chile. They promote direct diaspora investment and the mentoring of new businesses.

GlobalScot

Another diaspora direct investment organization which we could use as a model is GlobalScot. GlobalScot is a network of successful business leaders from Scotland or with a connection to Scotland living and working around the world. Their goal is to support ambitious Scottish companies to compete within the global marketplace, to help build Scotland’s competitive sectors and to directly benefit the Scottish economy.

Diaspora Bonds

In 2010, Minister for Finance, Brian Lenihan T.D. announced the introduction of National Solidarity Bonds in Ireland. The National Solidarity Bonds are regulated by The National Treasury Management Agency and they are offered as four year and ten year bonds. National Solidarity Bonds are offered by the Government of Ireland to make it easy for residents of Ireland to help fund the Government’s capital investment programme,

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develop important infrastructure, stimulate economic recovery and create employment. In 2011, the selling of National Solidarity Bonds raised a net revenue of €265 million.

The selling of National Solidarity Bonds is clearly a substantial source of revenue. National Solidarity Bonds are limited to residents of Ireland however. We would like to expand on the selling of National Solidarity Bonds to include the Diaspora as well. Diaspora bonds are a viable option for economic recovery as Ireland has a very large, very successful diaspora, many of whom would be interested in investing in the future of Ireland. Selling diaspora bonds to the Irish Overseas and the Diaspora is one way of increasing capital flow into Ireland.

According to Ketkar and Dilip, editors of *Innovative Financing for Development*, “The rationale behind diaspora bonds is twofold. For the countries, diaspora bonds represent a stable and cheap source of external finance, especially in times of financial stress. For investors, diaspora bonds offer the opportunity to display patriotism by helping their country of origin”.

The issuance of diaspora bonds is a form of innovative financing that can help developing countries support infrastructure projects. Issuers of diaspora bonds gain access to fixed-term funding, often at discounted interest rates due to a ‘patriotic discount’. The larger advantage of issuing diaspora bonds is that they can mobilize relatively small amount of funds from the diaspora into substantial resources for development. A number of governments have issued bonds to raise capital among their diasporas. Israel has issued diaspora bonds annually since 1951 through the Development Corporation to raise long-term infrastructure investment capital. Egypt reportedly issued bonds to Egyptian workers in the Middle East in the late 1970s. India issued diaspora bonds in 1991, 1998, and 2000 to avoid balance-of-payments crises and to shore up international confidence in India’s financial system during times of financial sanctions or special needs.

Irish Credit Card

In a similar manner, Ireland could introduce an Irish Credit Card for the Diaspora, an idea which was first proposed in India’s 2002 Report of the High Level Committee on the Indian Diaspora. A token sum for each transaction made through the card could be credited to the account of selected national projects, thus creating a sense of identification with nation-building efforts.

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CITIZENSHIP

Under the current Foreign Births Registration Requirements, it is quite difficult for persons of Irish descent and heritage to become citizens of Ireland. In this section, we will propose legislation which will simplify the citizenship process for the Irish Diaspora who merit citizenship.

Irish Heritage

The Irish diaspora is quite staggering in size and depth with 70 million people claiming Irish heritage including:

- 34.7 million Irish Americans according to the 2010 US census
- 10 million Irish Americans under the age of 18
- 3,143,906 who claimed to be Scots Irish in the 2010 US census
- 6 million people in Britain who claim Irish ancestry
- 4,544,900 Irish Canadians according to the 2011 Canadian census
- 2,087,800 Irish Australians according to the 2011 Australian census
- 500,000 Argentineans of Irish heritage.

Irish Citizens

- 3.1 million Irish citizens living outside the country\(^\text{46}\)
- 1.2 million Irish-born people living overseas including\(^\text{47}\)
- 372,000 Irish-born people living in England and Wales according to the 2011 Census\(^\text{48}\)
- 144,588 Irish-born naturalised US residents according to the 2010 US Census\(^\text{49}\)
- 76,590 Irish-born people living in Australia according to the 2011 Australian Census\(^\text{50}\)
- 28,035 Irish-born people living in Canada according to the 2011 Canadian Census.\(^\text{51}\)

Although Ireland itself has only a population of approximately 4.58 million according to the 2011 Irish Census\(^\text{52}\) which constitutes just 1 per cent of the total population of the EU, when looking through the lens of the diaspora, we are in fact a highly globalised country with over 70 million members in our transnational community.\(^\text{53}\)

Citizenship through Descent from Irish Grandparents

This would be an opportune time to amend the Foreign Births Registration Requirement which has made it very difficult for third generation Irish to become citizens. According to the current Foreign Births Registration Requirement, a child born outside of Ireland is entitled to Irish citizenship if they have Irish grandparents, but only if the parents of the child have registered for Irish citizenship prior to the birth of their child.

\[\text{40}\text{th} \quad \text{PRESIDENT OF THE UNITED STATES} \quad \text{RONALD REAGAN WAS FOURTH GENERATION IRISH FROM COUNTY TIPPERARY}\]

\[\text{24}\text{th} \quad \text{PRIME MINISTER OF AUSTRALIA, PAUL JOHN KEATING, IS OF IRISH CATHOLIC DESCENT}\]

\[\text{FORMER PRIME MINISTER OF THE UNITED KINGDOM TONY BLAIR (1997-2007) WAS BORN TO AN IRISH MOTHER.}\]

\[\text{18}\text{th} \quad \text{PRIME MINISTER OF CANADA, BRIAN MULRONEY, WAS BORN TO IRISH CANADIAN PARENTS}\]


This law prevents many persons of Irish heritage from being able to claim Irish citizenship. In order for Ireland to interact favourably and beneficially with the diaspora, the Foreign Births Registration citizenship law needs to be amended to allow third generation Irish to claim citizenship through their grandparents regardless of whether or not their parents claimed citizenship prior to the birth of their child.

Certificate of Irish Heritage

Engagement and discussion initiated by Senator Mark Daly with the Irish Abroad Unit led to the introduction of the Certificate of Irish Heritage by Micheal Martin in September 2011. The Certificate of Irish Heritage represents an acknowledgment and appreciation by the Irish State of the strong and enduring connection to Ireland felt by millions of people around the world. The Certificate recognises descendants of previous generations of Irish citizens and is a practical expression of the sense of Irish identity felt by many around the world. The Certificate is available upon application for anyone who can prove an ancestral connection to Ireland and their Irish roots.

The Certificate of Irish Heritage is also sometimes presented by government officials to Irish Diaspora in various fields as a means of strengthening the bond between Ireland and the Irish Diaspora. Fianna Fáil would like to increase the number of Certificates of Irish Heritage presented annually to members of the Irish Diaspora in various government, business and cultural contexts as a means of showing the Diaspora how deeply we value their connection to Ireland.

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Fianna Fáil would propose to expand the connection between Ireland and the Irish Diaspora by offering an ‘Irish Card’ which will be offered to any person of Irish heritage who is not eligible for an Irish passport. This would afford an opportunity to those of Irish heritage to be officially recognised by the Irish State. A number of countries have successfully implemented similar cards:

- Poland has developed a similar system in which individuals with a “passive understanding of the Polish language and documented proof of Polish roots or a connection with Polish culture” can acquire a ‘Poles Card’ or a Karta Polska. The Karta Polska is distributed at consulates and allows holders to work in Poland without applying for a work permit; set up a company on the same basis as citizens of Poland; study; undertake a doctorate, or participate in other forms of education; and participate in research and development work. Interestingly, the holder also retains the right to
various types of benefits from access to scholarships and health care services to stiff discounts on public transportation and free admission to state museums.\textsuperscript{55}

- India recently created the Overseas Citizenship of India (OCI) card which makes it significantly easier for Indian Diaspora to return to India. The OCI does not provide dual citizenship, but it is offered to Indian emigrants (as well as second and third generation diaspora) who have established residence in a foreign country other than Pakistan or Bangladesh. The OCI provides permanent visa-free travel which benefits the diaspora by expediting travel to India which in turn provides numerous economic, intellectual, technological and cultural benefits to India.\textsuperscript{56}

- India also offers a Persons of Indian Origin (POI) card which provides visa-free travel for a fifteen year period for any diaspora within four generations of former Indian citizenship.\textsuperscript{57}

The implementation of an Irish Card with elements of the Karta Polska, the OCI, and the POI in Ireland would be an ideal way of fostering meaningful relationships between Ireland and the Irish diaspora. The Irish Card could provide cardholders with a number of benefits such as:

- Separate immigration counters at Irish airports which will allow for shorter lines and quicker travel
- Scholarships and reduced tuition for international students
- Discounts for airfare, hotels, car rentals, and other travel-related expenses
- Visa-free travel for business and tourism

The Irish Card will also provide immeasurable financial, cultural and political benefits for Ireland as well as for the Irish Diaspora. Poland and India have been very successful in increasing the influx of international students and working professionals from their respective diaspora as a result of the introduction of such cards. Both countries have seen significantly improved relations with their diaspora as a result of the introduction of schemes such as citizenship cards. With approximately 70 million Irish diaspora, it would certainly pay dividends for Ireland and the global Irish community if we were to explore the introduction of an Irish Card in Ireland similar to that of the Polish Karta Polska or the Indian OCI.


HONORARY CONSULARS

Honorary Consuls should be appointed globally as advocates for the Irish Overseas and Diaspora in every country, state, city and province with an Irish presence.

All the Irish Overseas and Diaspora deserve equal representation regardless of what country they reside in or the number of Irish residing in their country. Representation of the Irish Overseas and Diaspora is currently handled by the Department of Foreign Affairs, and the representation of the global Irish community is far from equal.

Department of Foreign Affair’s Emigrant Support Programme Allocation of funding 2012

- United Kingdom
- USA
- Australia
- Canada
- Rest of the World

The lack of equal representation for the global Irish community can be remedied in a two-step process. First the appointment of a Minister for the Irish Overseas and Diaspora is crucial. Once this has taken place, the Minister for the Irish Overseas and Diaspora will set an 18 month target to ensure Honorary Consulars are appointed in areas Ireland does not have representation currently or locations with an expanding Irish presence.

IRISH HONORARY CONSUL GENERAL TO NEW ZEALAND, RODNEY WALSH (PICTURED RIGHT) AND ENTERPRISE IRELAND’S DIRECTOR PAUL BURFIELD, SHOW OFF INNOVATIONS FROM THE EMERALD ISLE TO PROMOTE TRADE BETWEEN IRELAND AND NEW ZEALAND.
## Representation Abroad:

### Embassies

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<td>Vatican</td>
<td>Vietnam</td>
<td>Zambia</td>
</tr>
<tr>
<td>America</td>
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</tbody>
</table>

### Consulates

<table>
<thead>
<tr>
<th>Country</th>
<th>Country</th>
<th>Country</th>
<th>Country</th>
</tr>
</thead>
<tbody>
<tr>
<td>Australia (Sydney)</td>
<td>China (Shanghai)</td>
<td>Lesotho (Maseru)</td>
<td>Scotland</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>(Edinburgh)</td>
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<tr>
<td>USA (Atlanta)</td>
<td>USA (Boston)</td>
<td>USA (Chicago)</td>
<td>USA (New York)</td>
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<tr>
<td>USA (San Francisco)</td>
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</tbody>
</table>
Honorary Consulates

<table>
<thead>
<tr>
<th>Armenia</th>
<th>Australia</th>
<th>Bahrain</th>
<th>Belgium</th>
</tr>
</thead>
<tbody>
<tr>
<td>Bermuda</td>
<td>Bolivia</td>
<td>Botswana</td>
<td>Brazil (2)</td>
</tr>
<tr>
<td>Canada (6)</td>
<td>Channel Islands</td>
<td>Chile</td>
<td>China</td>
</tr>
<tr>
<td>Colombia</td>
<td>Croatia</td>
<td>Ecuador</td>
<td>Egypt</td>
</tr>
<tr>
<td>El Salvador</td>
<td>Finland</td>
<td>France (3)</td>
<td>Georgia</td>
</tr>
<tr>
<td>Germany, Federal Republic of (5)</td>
<td>Ghana</td>
<td>Greece (3)</td>
<td>Guatemala</td>
</tr>
<tr>
<td>Guyana</td>
<td>Hong Kong</td>
<td>Iceland</td>
<td>India (3)</td>
</tr>
<tr>
<td>Indonesia</td>
<td>Italy</td>
<td>Japan (vacant)</td>
<td>Jordan</td>
</tr>
<tr>
<td>Kenya</td>
<td>Korea</td>
<td>Lebanon</td>
<td>Malawi</td>
</tr>
<tr>
<td>Mexico</td>
<td>Monaco</td>
<td>Morocco (2)</td>
<td>New Zealand</td>
</tr>
<tr>
<td>Nigeria</td>
<td>Oman, Sultanate of</td>
<td>Pakistan</td>
<td>Panama</td>
</tr>
<tr>
<td>Peru</td>
<td>Philippines</td>
<td>Poland</td>
<td>Russian Federation</td>
</tr>
<tr>
<td>Serbia</td>
<td>Sierra Leone</td>
<td>Spain (10)</td>
<td>Sri Lanka</td>
</tr>
<tr>
<td>Sudan</td>
<td>Switzerland</td>
<td>Syrian Arab Republic</td>
<td>Thailand (2)</td>
</tr>
<tr>
<td>Trinidad and Tobago</td>
<td>Tunisia</td>
<td>Turkey</td>
<td>Ukraine</td>
</tr>
<tr>
<td>United States of America (12)</td>
<td>Venezuela (vacant)</td>
<td>Zimbabwe</td>
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</tbody>
</table>

Honorary Consulates would be a fiscally viable investment, as the cost of establishing the Honorary Consulates will be insignificant in comparison to the return from engaging with the Irish community around the world.

Many countries with Ministry Level Diaspora Institutions have expanded their diplomatic presence in places with large diaspora populations. Mexico, for example, has had numerous consulates throughout the US for two centuries, but they have continued to add consulates between 2000 and 2009 in places like Austin TX, Kansas City, Missouri; Omaha, Nebraska;

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58 Ireland. Department of Foreign Affairs and Trade.
St. Paul, Minnesota; Boise, Idaho; Raleigh, North Carolina; and Indianapolis, Indiana to accommodate the growing Mexican population in those regions. As of mid-2009, Mexico had 50 consulates throughout the United States. Similarly, the Philippines has opened four diplomatic posts since 2008 to reflect the increasing presence of Filipinos in Ireland, the Syrian Arab Republic, and China.\(^{59}\)

There are currently Irish overseas and Diaspora residing in more than 100 countries around the world. There are a significant number of countries and locations where Ireland has no diplomatic presence or are serviced by a distant embassy or consulate. With more and more Irish citizens emigrating to new locations each year, as well as 70 million Diaspora around the world, it would be important to appoint Honorary Consulars in every location with an Irish presence in order to provide support for our Irish overseas and Diaspora.

INTERNATIONAL EDUCATION

Many countries have recognised the major asset of returning diaspora. A great way to encourage diaspora to return to their home country is to use third level education to offer students the opportunity to travel, to gain an education and to form invaluable connections which will benefit their homeland. According to Kingsley Aikins, author of Why Diaspora Matters, ‘migration patterns are changing and efforts are being made to track the increasing trend of immigrants subsequently re-migrating to another country. This has also given rise to ‘affinity’ diasporas, for example Indians or Chinese who spent time overseas, possibly in education, and then return to their home countries but retain an affinity and affection for the country they spent time in.60 ‘Half a million western-educated Chinese people have gone back to China. Known as ‘sea turtles’ they have brought back what they have learnt overseas and played an important role in China’s recent growth. The great thing about migrants is that they allow host countries to tap into a vast web of global contacts and networks where ties of kin, clan, and sometimes, dialect, help build trust’.61 China, India, Scotland and Poland have been very successful in using foreign education and returning diaspora to stimulate economic growth by fostering global relationships. Ireland should take advantage of both the prestigious third-level education we can offer to international students at home, as well as to use Irish networks to send our students abroad to get an education.

Irish Universities Association and Education in Ireland

Irish Universities Association and Education in Ireland are two organisations which specialise in promoting Irish higher education institutions abroad. These organisations actively seek out and recruit international students around the world. The Minister for the Irish Overseas and Diaspora will make it a priority to assist organisations such as Irish Universities

Association and Education in Ireland in promoting Irish higher education institutions abroad. The Minister will be able to use the Irish Overseas and Diaspora Registry as well as his contacts in foreign governments around the world to promote Irish education and recruit international students.

Attracting International Students

Attracting international students has been a forte of the Scottish for a long time and it is an essential component of their economy. According to the UK Council for International Student Affairs, in 2011-2012 there were 45,980 total international students studying in Scotland comprising 21% of the total student population in Scotland. In comparison, Education of Ireland states that there were approximately 32,000 international students studying in Ireland in 2011-2012. This was a 2% increase in total from 2010-2011, but there was an alarming 10% decrease in Chinese students studying Ireland in the past year. International education is already very important to the economy in Ireland with a revenue of approximately €1 billion in this sector in 2011-2012. There are steps which could be taken in order to attract even more international students to a level similar to that of the Scottish.

To begin with we need to put more of an emphasis on improving the global image of our universities. All 7 Irish Universities are ranked in the top 3% of institutions worldwide with many research fields in the top 1% in the world. While this statistic is promising, there is still a lot of work to be done. According to a study done by Thomson Reuters in 2012-2013, Scotland has five universities in the top 200 in the world whereas Ireland only has two, and Scotland’s top university, University of Edinburgh is ranked 32nd in the world whereas Ireland’s top university, Trinity College Dublin is ranked 61th in the world. One way of attracting students is to utilise social media. Education in Ireland has increased social media promotions of Irish universities from 30,000 in 2011 to 400,000 in 2012. It would be great to see this trend continue by using Irish Diaspora networking sites such as IrishAbroad.com and WorldIrish.com as a forum for promoting educational opportunities for international students in Ireland.

Fianna Fáil would also like to expand the Ireland Homecoming Study Programme. The current Ireland Homecoming Study Programme offers a 40% reduced ‘Irish Diaspora tuition fee’ to non-European Union resident Irish Diaspora to study at Irish Institutes of Technology. We also propose to offer the programme at Universities and Colleges. This reduced Irish Diaspora tuition fee will be offered to all students eligible for an Irish Card.

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65 https://www.tcd.ie/about/facts/
Educational Travel Programs

Educational travel programs are a fantastic way of encouraging young diaspora to fully immerse themselves in the culture of the home country. As mentioned earlier, India has been very successful in creating two such programs: “Know India” and the “Scholarship Program for Diaspora Children”. Another great example of an educational travel program is Taglit-Birthright Israel. This program provides free ‘educational trips to Israel for Jewish young adults ages 18 to 26 from around the world’. Their mission is for ‘young Jewish people to come to Israel, see it, experience it, talk about it, and think about what Israel means for them and the Jewish people’.68

The Cultural Section of the Promoting Ireland Abroad Division of the Department of Foreign Affairs currently works with the Department of Education and Science to promote educational exchanges in foreign countries as well as with the Fulbright Commission to promote educational exchange between Ireland and the US, but it would be very beneficial to create travel programs based on experiencing culture like programmes in India and Israel.69

Birthright Program

With 70 million people claiming Irish heritage worldwide, it is vital that Ireland reaches out and incorporates its vast overseas network into its present-day society. Fianna Fáil believes that encouraging young diaspora to fully immerse themselves in their home nation’s culture is necessary to promoting interest in Ireland. We should endeavour to create an educational travel program that brings young men and women of Irish heritage back to Ireland. The Birthright Israel Foundation, which provides an opportunity for young Jewish adults to visit Israel and experience its history and culture, is an example that Ireland should mirror. Just as people with a Jewish background seek out their Jewish heritage in Israel, individuals with an Irish background should be given the chance to explore the many facets of Ireland. This educational trip can last anywhere from 10 days to 3 weeks, and will provide young adults of Irish heritage with an all-encompassing view of Ireland’s history, culture, and environment. Such a program will not only heighten interest in Ireland’s history, but also in its present existence. Engaging young people who have Irish ties from across the globe will lead to further investment in Ireland’s future.

IRISH CULTURE ABROAD

In order to attract Diaspora to Ireland, it is important to increase global support for Irish culture, sports, music, dance and art overseas. The Cultural Section of the Promoting Ireland Abroad Division within the Department of Foreign Affairs along with the national Culture Ireland agency have organized Irish cultural experiences around the world in the past such as a traveling James Joyce Exhibition in 2004, a traveling Samuel Beckett Exhibition in 2006 and a series of events commemorating the 50th anniversary of the opening of diplomatic relationships between Ireland and Japan in 2007. These are exactly the type of Irish cultural experiences we want to share with the Irish Diaspora around the world, but we would like to see it done more frequently and in more diverse forms.

The Minister for the Irish Overseas and Diaspora would take responsibility for the Promoting Ireland Abroad Division within the Department of Foreign Affairs. Therefore, it would be the Minister’s duty to promote Irish art, Irish sport, Irish music, Irish dance and other forms of Irish culture abroad. Examples of Diaspora organisations dealing with promoting culture are abundant around the world, such as the Diasporic Vietnamese Artists Network and the Global Society for Latvian Art. According to the Diasporic Vietnamese Artists Network’s Mission Statement, they have an advisory board and an advisory committee both at home in Vietnam and abroad in the United States. They provide resources and promote Vietnamese artists in all countries with a large Vietnamese population as well as diaspora artists who have returned home. The Cultural Section of the Promoting Ireland Abroad Division of the DFA operates purely from Ireland in conjunction with Irish embassies in foreign countries.

One Irish organisation which has a global reach is the Gaelic Athletic Association. The GAA has clubs throughout Europe, Australia, Asia and North America. The North American Gaelic Athletic Association is responsible for promoting Hurling, Gaelic Football and Camogie in the United States. They are responsible for establishing 112 adult clubs and 15 youth clubs in all of 50 states of the US. Another Irish organisation which already exists is the Irish Cultural Centre in the UK which is responsible for scheduling and promoting Irish film nights, Irish literary events, Irish theatre and art shows as well as live Irish music. These are excellent examples of organisations that promote Irish culture, sport, music, dance and art.

Comhaltas Ceoltóirí Éireann

Comhaltas Ceoltóirí Éireann is an example of a global Irish cultural organisation. Comhaltas Ceoltóirí Éireann is the largest group involved in the preservation and promotion of Irish traditional music. Comhaltas Ceoltóirí Éireann has hundreds of locations servicing tens of thousands of members around the world including Ireland, Britain, the United States, Canada, Argentina, Australia, Finland, France, Italy, Japan, Luxembourg and Chile. The Minister for the Irish Overseas and Diaspora will reach out to Diaspora around the world and

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identify potential opportunities for investing in cultural initiatives and organisations such as Comhaltas Ceoltóirí Éireann. It is important for the country that we share with the rest of the world the wonderful culture and arts that thrive here in Ireland.

**Todays Ireland**

Today's Ireland television channel was launched in Washington on Saint Patricks Day in 2013. The channel is part of MHz network which reaches 38 million American viewers. Todays Ireland broadcasts contemporary a blend of news, current affairs, politics, economy, business, education, tourism, culture, drama, sports and entertainment. The all-island (Ireland- North and South) content is cooperatively provided by television broadcasters and film producers who share a common desire to promote better understanding of Ireland to internationally minded American viewers of 'Today's Ireland' throughout the US.

Fianna Fail believe a Minister for the Irish Overseas and Diaspora should devise a global media strategy that would see further advances in promoting Ireland such as the case with Todays Ireland.
TOURISM

Welcoming the Diaspora home to Ireland for tourism is important on so many levels. It is of course an especially significant source of revenue, as The Gathering 2013 was expected to bring in an additional €170 million and more than 325,000 additional tourists throughout the year. But even more importantly, events like The Gathering are an opportune time to remind the Diaspora of the beauty and culture of our country and for our first time visitors, it is our chance to make a great first impression. By providing Diaspora the opportunity to visit Ireland and to experience what makes Ireland such a great country, it opens more economic, cultural, political and social doors for the future. It allows us to foster even more relationships with Diaspora, most of whom will return to their resident countries with an increased affinity for Ireland, which will prove invaluable into the future when Irish citizens are looking to do business with or travel to a foreign country.

One way in which we could promote Diaspora tourism would be to offer educational travel programmes for adult diaspora as well as for students. The programmes could be for cultural training, language training or even business training. In a similar manner, we could also hold conferences specifically for Irish Diaspora in a particular field.

Adult educational travel programmes and conferences would be organised and facilitated by the Minister for the Irish Overseas and Diaspora who will be able to fund conferences and programmes by engaging diaspora who are willing to promote Ireland.

Ireland Reaching Out

Ireland Reaching Out is an excellent example of a grass roots organisation which can make a huge impact on reaching our global Diaspora. Such initiatives would be encouraged by the Minister for the Irish Overseas and Diaspora.

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CONCLUSION

As the first political party to appoint a spokesperson for the Irish Overseas and Diaspora, Fianna Fáil is also proud to be the first political party to form a policy on the Irish Overseas and Diaspora. This second policy paper proves that the 70 million Diaspora and the 1.2 million Irish born citizens living overseas deserve a government who will actively engage with them and take their needs and opinions into consideration. From expanding voting rights to the Diaspora and Irish Overseas, to attracting tourism and strengthening global economic ties, there are many measures that can be taken to include the Diaspora in Ireland's economy, politics, and culture. All of the Irish Overseas and Diaspora should have the chance to voice their concerns and aspirations for Ireland, and they must be able to exercise their right to vote for leaders who will impact the future of our country. While these 70 million Diaspora are spread throughout the globe, their Irish heritage is the thread that unifies them. The Irish Overseas and Diaspora are an essential part of our nation's identity and cultural fabric, and we need to implement policies that prove our dedication to them.